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WORKING PAPER

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INFORMATION

From:	General Secretariat of the Council
To:	Working Party on Agricultural Questions (Pesticides/Plant Protection Products)
N° prev. doc.:	ST 8238/20 + ADD 1
Subject:	Council Conclusions on the REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL On the experience gained by Member States on the implementation of national targets established in their National Action Plans and on progress in the implementation of Directive 2009/128/EC on the sustainable use of pesticides - Examination on the revised draft Council Conclusions

With a view to the informal videoconference of the members of the Working Party on Agricultural Questions (Pesticides/Plant Protection Products) on 30 October 2020, delegations will find in the annex a revised draft of Council Conclusions on the above-mentioned report.

Revised Draft for COUNCIL CONCLUSIONS on the

REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL on the experience gained by Member States on the implementation of national targets established in their National Action Plans and on progress in the implementation of Directive 2009/128/EC on the sustainable use of pesticides.

THE COUNCIL OF THE EUROPEAN UNION,

RECALLING:

- The communication from the Commission of 11 December 2019 „The European Green Deal“¹;
- The communication from the Commission of 20 May 2020 to the European parliament, the Council, the European Economic and Social Committee and the Committee of the Regions “A Farm to Fork Strategy for a fair, healthy and environmentally-friendly food system“²;
- The communication from the Commission of 20 May 2020 to the European parliament, the Council, the European Economic and Social Committee and the Committee of the Regions “EU Biodiversity Strategy for 2030, Bringing nature back to our lives”³;
- Directive 2009/128/EC of the European Parliament and of the Council of 21 October 2009 establishing a framework for Community action to achieve the sustainable use of pesticides;⁴

¹ [COM\(2019\) 640 final](#)

² [COM\(2020\) 381 final](#)

³ [COM\(2020\) 380 final](#)

⁴ ABl. L. 309, 24.11.2009 p.71

1. WELCOMES the report from the Commission to the European Parliament and the Council on the experience gained by Member States on the implementation of national targets established in their National Action Plans and on progress in the implementation of Directive 2009/128/EC on the sustainable use of pesticides (SUD).
2. AGREES with the Commission, that the EU pesticide legislation provides for one of the most stringent systems in the world for authorising and controlling the use of pesticides **and RECOGNISES that plant protection products may involve risks and hazards for humans, animals and the environment.**

Implementation of the Directive and National Action Plans

3. SUPPORTS the concept of National Action Plans, which contributes to the implementation of the SUD, but STRESSES that it should be taken into account that Member States (MS) were not starting from the same position with regard to the structures in place and existing requirements, ~~proving it to be difficult for some MS to achieve all objectives in the initial plan period.~~
4. REAFFIRMS that it is very important to take the variation in agriculture and farm structure across the EU better into account and recognise the challenges the Member States are facing based on their particular circumstances when considering the ~~implementation of the SUD~~ **development of the National Action Plans.**
5. REMINDS that the findings of the Commission on the National Action Plans do not give a complete overview of all measures and policies in MS concerning the sustainable use of plant protection products (PPPs), reducing risks and the application of the principles of IPM but STRESSES that often additional policies and measures, strongly related to the SUD, should also be taken into account.
6. ENCOURAGES the Commission to work in good cooperation with the MS regarding the implementation of the SUD.

- 6a. UNDERLINES the necessity of an impact assessment, before revising the SUD against the background of the **Green Deal farm-to-fork strategy** and the future common agricultural policy. **This impact assessment should encompass not only benefits for the environment but also inter alia threats posed by climate changes and the spread of new pests, competitiveness of European agriculture, food security and food safety.**

Integrated Pest Management

7. WELCOMES the Commission's consideration of Integrated Pest Management (IPM) as one of the cornerstones of the SUD, AGREES that IPM ~~in general~~ poses one of the biggest challenges of the SUD and that it needs more attention by the MS.
8. However, STRESSES that the variation in climate, agriculture and farm structure experienced in the MS, is considerable. Therefore, POINTS OUT that it may ~~be challenging~~ **not be adequate** to harmonise IPM across all crops and all MS hence SUGGESTS to establish crop specific guidelines in each MS **to best fit local circumstances.**
9. ACKNOWLEDGES the Commission's identification of low-risk PPPs, pest monitoring systems, financial supports, and non-chemical control methods **including the use of biological control agents** as important areas in terms of improving implementation of the IPM principles and UNDERLINES that in practice farmers already reduce the risk from plant protection products through preventive, non-chemical, measures - in crop rotation, through choice of plot, tillage techniques, choice of plant variety etc. as part of normal farming practices, **while at the same time farmers should receive support in further development.**
10. STRESSES that incorporating alternative methods and technologies on farm level also requires adaptation **and** adequate investment ~~and demonstration~~ **while that further changing practices-it should not lead to a disproportionate** ~~does not lead to an increased~~ economic burden for farmers. In this context UNDERLINES that for an improved implementation of IPM it is necessary to put more effort in training of stakeholders and in ~~advising~~ **advisory systems to support farmers in** ~~to~~ **considering** alternatives for plant protection other than plant protection products.

11. In addition, REAFFIRMS that the farmer's economic interests and the security of food production should be adequately taken into account ~~in general~~.
12. POINTS OUT that translating IPM principles into controllable criteria represents a challenge for which Member States need the support of the Commission and HIGHLIGHTS that IPM is to a certain extent already part of today's farming. ~~and as such difficult to measure separately.~~

Research and Innovation

13. RECOMMENDS targeted research and development being fostered by MS and the Commission especially in the area of IPM and UNDERLINES the importance of primary research in the area of agronomic practices (non-chemical), new methods, equipment and information systems for the transfer of knowledge and experience into practice, on measuring impacts of various cropping practices on subsequent crops and on the potential of developments in plant breeding,

13a. EMPHASIZES the need to facilitate at the EU level the collection and compilation of results of research projects on sustainable plant protection to promote widespread application.

Harmonised risk indicators

14. RECOGNISES that the Commission has established harmonised risk indicators which have achieved **as a starting point** ~~broad~~ support from the MS. However, POINTS OUT the difficulty to draw robust conclusions from them concerning how a MS is performing in relation to reducing reliance or dependence on chemical PPPs and reducing the risk associated with PPP use as required by the SUD and strongly RECOMMENDS ~~to consider~~ further work in this area.
15. REAFFIRMS that the indicators must accurately reflect the risks arising from the use of PPPs by carrying greater weight of PPPs ~~in the calculation~~ that might have a considerable impact to health and the environment **in the calculation** and STRESSES the relevance of a larger impact on the scores by the use of the lowest risk substances.

Approval of Active Substances

16. SUPPORTS the Commission's conclusions regarding the need to accelerate the procedures for placing low-risk PPPs on the market. This should broaden the range of available low-risk substances as well as basic substances and thereby reduce farmers' dependency on the more hazardous active substances. However, EMPHASISES that the acceleration of approvals should not result in less thorough risk assessments with regard to possible effects of substances **and plant protection products** for health and environment.

Better Training for Safer Food

17. HIGHLIGHTS the Better Training for Safer Food (BTSF) training courses in general as useful tools for the sharing of ideas and evaluation of attitudes across the MS and NOTES the benefits for regulators to learn what other MS are doing to address certain issues or what they are doing to develop national sustainable use of PPP strategies **and ENCOURAGES the Commission to reflect on broadening the themes.**

SUD Working Group and SUD Web Portal

18. SUPPORTS the SUD working group as useful mechanism to share ~~ideas~~ **practices** and ~~give progress reports~~ **made in the implementation of the SUD with** ~~to~~ the Commission and **that** the web portal ~~that~~ is a useful repository for information.